

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 SSO-00 INRE-00 NSCE-00 ICAE-00
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
PA-01 SP-02 SS-15 AF-10 ARA-10 EA-10 EUR-12
NEA-11 INT-05 /110 W

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O 201601Z MAY 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 1481

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EO: N/A

TAGS: PORG, UNGA, GQ

SUBJECT: VISITING MISSION TO GUAM

REFS: (A) STATE 113855 (B) STATE 126504

1. USUN AGREES WITH REF B THAT THE TERMS OF THE GOVERNOR'S INVITATION ARE NOT ENTIRELY SATISFACTORY, BUT WE TOO ARE INCLINED TO BELIEVE THAT IT WOULD BE USEFUL TO INVITE THE MISSION EVEN WITH THIS RESTRICTION. USUN CONSIDERS THAT IN ORDER TO DERIVE THE MAXIMUM POSITIVE IMPACT FROM THE INVITATION WE SHOULD INSURE THAT THE VISITING MISSION OBSERVES AS MUCH OF THE REFERENDUM AS THE GOVERNOR'S PROVISIO WILL PERMIT.

2. A POSSIBLE SOLUTION WOULD BE TO INVITE THE VISITING MISSION TO OBSERVE THE VOTING, COUNTING OF THE BALLOTS AND ANNOUNCEMENT OF RESULTS -- BUT NOT THE CAMPAIGN-- AND CONDITIONS IN THE TERRITORY. BRIEFINGS IN WASHINGTON PRIOR TO DEPARTING FOR GUAM AND FURTHER BRIEFINGS IN GUAM AFTER AN EARLY MORNING ARRIVAL ON NOVEMBER 6 COULD ENABLE THE MISSION TO CREDIBLY OBSERVE ALL ASPECTS OF THE REFERENDUM EXCEPT THE CAMPAIGN. IN ITS STAY IN GUAM AFTER THE
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REFERENDUM IT COULD TALK TO THE PUBLIC ABOUT THE CAMPAIGN.

3. IF THE DEPARTMENT CONCURS, WE PLAN TO DISCUSS DIRECTLY WITH COMMITTEE OF 24 CHAIRMAN SALIM (TANZANIA) BOTH THE FEASIBILITY OF DEFERRAL OF COMMITTEE CONSIDERATION OF GUAM AND THE MINIMAL ACCEPTABILITY OF THE TERMS OF A GUAM VISITING MISSION, AS SOON AS HE RETURNS FROM

THE NACC MEETING IN HAVANA.

4. IN ORDER TO ALLOW TIME TO UNDERTAKE THESE CONSULTATIONS AND TO PURSUE THE POSSIBILITY OF OBTAINING A DEFERRAL OF ANY C-24 CONSIDERATION OF GUAM THIS YEAR -- BASED ON THE UPCOMING CONSTITUTIONAL REFERENDUM AND OUR INVITATION TO A VISITING MISSION -- WE HAVE OBTAINED A BRIEF POST-PONEMENT OF THE C-24 SUB-COMMITTEE ON SMALL TERRITORIES CONSIDERATION OF GUAM, ORIGINALLY SCHEDULED TO BEGIN ON TUESDAY, MAY 23.

5. THERE IS SOME PRECEDENT FOR THE C-24 PUTTING OFF ENTIRELY CONSIDERATION OF A PARTICULAR TERRITORY IN THE LIGHT OF SIGNIFICANT DEVELOPMENTS THERE. USUN BELIEVES IT WOULD BE DESIRABLE TO AVOID ANY C-24 CONSIDERATION OF GUAM IF WE CAN, SINCE WE REMAIN VULNERABLE TO EASTERN EUROPEAN EFFORTS TO GO BEYOND THE 32ND GA'S LANGUAGE ON THE US MILITARY PRESENCE ON GUAM. IF C-24 CONSIDERATION CANNOT BE AVOIDED GUAM WILL BE CONSIDERED IN THE SUB-COMMITTEE ON SMALL TERRITORIES BUT WITH IMPROVED CHANCES OF AVOIDING CONDEMNATORY LANGUAGE ON THE MILITARY BASES IN LIGHT OF OUR INVITATION.

6. ACTION REQUESTED: THE DEPARTMENT'S VIEWS ARE REQUESTED BY NOON ON MONDAY, MAY 22. LEONARD

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